

Declines in Elevated Blood Lead Levels Among Children, 1997–2011

Byron S. Kennedy, MD, PhD, MPH, Andrew S. Doniger, MD, MPH, Susan Painting, BS, Lee Houston, BS, Michael Slaunwhite, BS, Frank Mirabella, BS, John Felsen, MPH, Paul Hunt, BS, Dawn Hyde, BS, Earl Stich, BS

Background: Early childhood lead exposure is associated with neurodevelopmental health effects. Eliminating blood lead poisoning is a national health objective for 2020.

Objective: To assess temporal trends in childhood elevated blood lead level (EBLL) rates.

Methods: Laboratory surveillance data were collected from 1997 to 2011 and analyzed in 2013 using linear regression to assess trends in confirmed EBLL rates among children aged <6 years in the U.S., New York State ([NYS], excluding New York City), and Monroe County NY. Monroe County data also examined a subsample of local public health efforts to reduce childhood lead exposure. Blood lead screening and home lead hazard inspection data were collected from 1990 to 2012 and analyzed in 2013.

Results: The prevalence of $EBLL \geq 10 \mu\text{g/dL}$ per 100 exposed children decreased from 13.4 to 1.1 in Monroe County, 6.3 to 1.0 in NYS, and 7.6 to 0.6 in the U.S. between 1997 and 2011. The absolute rate of decline in Monroe County (slope = -0.0083, $p < 0.001$) occurred 2.4-fold faster than in NYS (slope = -0.0034, $p < 0.001$) and 1.8-fold faster than in the U.S. (slope = -0.0046, $p < 0.001$). The childhood blood lead exposure rate remained higher in Monroe County than in NYS and the U.S.; however, exposure increased for all three areas (all slope > 0, $p < 0.05$), although exposure improvements observed for U.S. children overall (slope = 0.0075, $p < 0.001$).

Conclusions: In addition to national and statewide policies, local efforts may be important in the rapid reduction in childhood EBLL rates.

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Background

Early childhood lead exposure has long been recognized as a risk factor for adverse health effects, including irreversible neurobehavioral deficits.^{1–3} Public health efforts have historically focused on reducing lead exposure as a prevention strategy. Between 1976 and 1991, blood lead levels declined substantially among U.S. children and adults, attributed mainly to the removal of lead from gasoline and older lead cans.⁴ Subsequently, the source of lead exposure has been identified as lead-based paint, dust, and soil.⁵ In 1992, federal legislation (Title X, the Residential Lead-Based Paint Hazard Reduction Act)

was enacted, which emphasized the prevention and control of lead-based paint hazard in housing units, especially for children <6 years of age.⁶

Although average blood lead levels have declined among children in the past, too many children still have blood lead concentrations above the level that has been demonstrated for children.⁷ In 1991, the CDC lowered the elevated blood lead level (EBLL) of concern from 25 to 10 $\mu\text{g/dL}$ and recommended universal screening.⁸ Following this recommendation, New York State mandated health care providers to perform blood lead screening in children and pregnant women in 1992. In 2012, the CDC adopted an evidence-based EBLL for children, 5 $\mu\text{g/dL}$, based on the 97.5th percentile of the blood lead level distribution among U.S. children aged 1–5 years.^{9,10}

Despite the removal of lead from paint during the 1970s, lead-based paint in housing units has remained a major source of lead exposure, especially in many older homes. Historically, New York State has had the highest

From the Monroe County Department of Public Health, Rochester, New York.

Address correspondence to: Byron S. Kennedy, MD, PhD, MPH, Monroe County Department of Public Health, 111 Wehfall Rd, Room 950, Rochester, NY 14620. E-mail: bkenned@mon.coecountyny.gov.

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concentration of older housing stock built before 1950 and among the geographically diverse subgroups of children in the country.¹¹ Within New York State, Monroe County (including the City of Rochester) has had some of the highest rates of childhood lead poisoning, suggesting a higher burden of childhood lead poisoning in geographically diverse areas.^{12,13} In 1992, New York State mandated public health action for children with an EBLL $\geq 20 \mu\text{g/dL}$; this threshold was lowered to $15 \mu\text{g/dL}$ in 2009.¹⁴

The elimination of childhood lead poisoning is a national objective for 2020.¹⁵ A better understanding of recent trends in EBLL rates from the national to local level may provide insight into effective public health strategies in reaching this goal. Accordingly, we report on the findings of a descriptive study of the temporal trends in EBLL levels from Monroe County, New York State, and the U.S. from 1997 to 2011. In addition, this study also describes local public health efforts aimed at reducing childhood lead exposure in the context of limited resources and policy change over time, using Monroe County as a case study. For the latter, data from 1990 to 2012 were examined.

Methods

Data Sources

In 1995, the CDC began collecting childhood blood lead surveillance data from state and local health departments.¹⁶ Surveillance data from this national database were accessed from the state-specific database, which are used in this collection method. The laboratory-based data included elevated and confirmed EBLL levels and age of children aged < 72 months (i.e., 6 years). A confirmed EBLL was defined as a child with one or more blood specimens $\geq 10 \mu\text{g/dL}$ or a combination of capillary and/or unknown blood specimen $\geq 10 \mu\text{g/dL}$ within 12 weeks of each other.¹⁷ For any given year, a child was considered once. For a child with a confirmed EBLL, if they had another elevated level in between years, regardless of the year, they would be considered confirmed. In the present study, this CDC surveillance system was used for the U.S. and New York State (excluding New York City) data, whereas Monroe County data were obtained directly from the local health departments. For the comparative analysis, the study period covered 1997–2011, the most recent era for which data were available.

Home lead in paint is a major source of lead exposure for children with an EBLL due to increased lead hazard abatement activities. Lead hazard abatement includes paint removal, encapsulation, and enclosure of lead-based paint, and during the 1970s–1978 housing along with lead abatement activities, the environmental lead burden has declined significantly (e.g., from 0.5% lead by weight to 1.0 mg/cm^2) in a population-based (XRF) analysis.¹⁸ For this analysis, data from 1990 to 2012 were examined. Further, empirical data on childhood EBLL $\geq 5 \mu\text{g/dL}$ were examined for Monroe County.

Data Analysis

The main outcome for the present study was the prevalence rate of childhood lead poisoning, which was defined as the number of children aged < 6 years (i.e., < 72 months) with a confirmed EBLL $\geq 10 \mu\text{g/dL}$ per 100 elevated children < 6 years old. In addition, the ceiling rate was defined as the number of children < 6 years old elevated for blood lead per 100 children < 6 years old. For both measures, we employed trend estimates using linear regression and by comparing the slope for the U.S., New York State (excluding New York City), and Monroe County. Statistical analysis was performed using the data analysis module of Microsoft Office Excel 2010. Finally, trends in Monroe County home lead in paint concentration compared to the local health departments were also examined using linear regression. All analyses were conducted in 2013.

Results

Somma characteristics of the U.S., New York State, and Monroe County population are given in Table 1. Despite the difference in size, the three geographic regions were similar in the proportion of children aged < 5 years, gender distribution, sex on sex household, population below poverty level, and racial/ethnic composition. Compared to Monroe County and the U.S., New York State had higher percentage of racial/ethnic and cultural diversity below the home ownership rate. High school graduation rate and population density were higher in Monroe County than in New York State and the U.S.

Between 1997 and 2011, the prevalence rate for confirmed EBLL $\geq 10 \mu\text{g/dL}$ per 100 elevated children decreased from 13.4 to 1.1 in Monroe County, 6.3 to 1.0 in New York State, and 7.6 to 0.6 in the U.S. (Figure 1). The absolute rate of decline in Monroe County (slope = -0.0083 , $p < 0.001$) occurred 2.4-fold faster than in New York State (slope = -0.0034 , $p < 0.001$) and 1.8-fold faster than in the U.S. (slope = -0.0046 , $p < 0.001$) (Table 2). During the same time period, the blood lead exposure rate for children was consistently higher in Monroe County than in New York State and the U.S. However, the exposure rate increased for all three areas (all slope > 0 , $p < 0.05$), with greater improvement observed for U.S. children overall (slope = 0.0075 , $p < 0.001$) (Table 2).

Between 1990 and 2012, the prevalence rate of EBLL $\geq 5 \mu\text{g/dL}$ for children in Monroe County peaked in 1995 (40%) (Figure 2), following the CDC lowered the blood lead level of concern from 25 to $10 \mu\text{g/dL}$ and recommended universal screening. On the other hand, the overall number of EBLL cases peaked in 1994 (8106 children), 2 years after New York State mandated blood lead screening of $\text{m}(g8m293.8(\text{blob}))\text{TJ0-1.1878TD8}(\text{lead})$.

enactment of mandated reporting of all blood lead levels. The percentage of blood lead levels below the CDC reference level (EBLL) decreased from 2000 to 2003, which may indicate a diminished impact of the program in the region. In addition, the New York State (EBLL ≥ 20 $\mu\text{g/dL}$) compared to the CDC standard was adopted by the State in 2003 (EBLL ≥ 15 $\mu\text{g/dL}$). Home lead in paint was identified in 1994 (1050 housing units), which has been declining through 2012 (slope = -29.4, $p < 0.001$). In addition, the percentage of identified lead hazard from the environmental lead in paint decreased from 70% to 91% (Figure 3).

Since the 1970s, the Massachusetts Department of Public Health (MCDPH) has had a lead program. In the early 1990s, the program affiliated with the Environmental and Occupational Health (E/OH) division including environmental, occupational, and community health issues, which increased to about 20 in 1994, and then back down to about 2005. The Environmental and Occupational Health division is responsible for the regulation and management of lead in the workplace (e.g., paint abatement), residential lead abatement, and lead in drinking water and environmental

lead. The Massachusetts Department of Housing and Urban Development (HUD), the MCDPH provided direct funding for lead abatement and in-home testing assistance programs. The MCDPH also worked with a number of stakeholders, including community and academic organizations, housing and environmental health professionals, community advocates and civic leaders, a small mobile environmental health unit—“boondoggle”—housing and environmental health and policy and practice, and community information, outreach and education

impact, which has been a national recognition.^{19,20,21,22}

A timeline of important events related to childhood lead abatement is summarized in Table 3.

Discussion

Using laboratory-based surveillance data reported to state and local health departments, the program had

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This study, childhood blood lead levels are significantly higher than the national goal; consequently, these findings may not be generalizable to all children.

In conclusion, the present data have found that the level of childhood lead poisoning, a defined, decreased significantly over time. The decline is evident for Monroe County, which had higher

baseline level of EBLL and an older housing stock, than the U.S. overall. The experience of Monroe County demonstrates the role of local health department capacity and community-based efforts in reducing the prevalence of environmental lead poisoning for children beyond national and statewide policies.



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